

Cancer Research UK Briefing: Point of Sale Tobacco Displays

Point of Sale (PoS) displays were removed from large retailers (floor area exceeding 280 sq metres) across the UK between April 2012 and April 2013. On 6 April 2015, the removal of PoS displays was completed across all retail spaces in the UK.

Evidence demonstrates that PoS display bans are effective in de-normalising tobacco, especially among young people. The removal of PoS displays will work in conjunction with the introduction of standardised tobacco packaging, as part of a comprehensive strategy to address tobacco marketing.

Further evidence suggests that a greater number of communities with higher levels of deprivation tend to be exposed to higher levels of PoS marketing. The removal of these displays is therefore important in addressing health inequalities.

Background

In line with World Health Organisation recommendations, legislation has been passed and implemented to put tobacco products out of sight in shops across the UK. A review of evidence relating to tobacco PoS led by Professor Gerard Hastings was commissioned by Cancer Research UK (CRUK) and published in 2008¹. This report concluded that PoS 'is a particularly valuable form of marketing for the tobacco industry', and that 'it provides a good way of reaching young people, and occurs disproportionately in locations frequented by them'. It argues that comprehensive regulation of tobacco products at PoS, 'is therefore a necessary way of protecting children from tobacco'.

In December 2008, the Government committed to introducing a PoS display ban on tobacco products in England, informed by evidence that such displays attracted a child's attention and promoted smoking². In March 2011 following a legal challenge by four major tobacco companies³, which was eventually dropped in December 2011⁴, the Government announced that PoS removal would be implemented in large retailers in April 2012⁵ and extended to small shops in April 2015. The regulations also apply in Wales and Northern Ireland, while comparative legislation in Scotland developed separately through the Tobacco and Primary Medical Services (Scotland) Bill. In Scotland the intention was to implement PoS removal in large retailers in 2011 and small shops in 2013. However, this was delayed due to a legal challenge by Imperial Tobacco; this challenge was unanimously dismissed in December 2012⁶. In February 2013, the Scottish Government confirmed implementation of their PoS ban from large retailers in Scotland in April 2013, extended to small shops in April 2015⁷.

Point of Sale displays and health inequalities

There is a strong association between smoking prevalence and socio-economic categories with a large body of research suggesting that PoS displays exacerbate smoking related health inequalities. Three published studies based on states in the US suggest low income and/or minority neighbourhoods experience higher exposure to PoS tobacco advertising ^{8,9,10}. Research from Scotland highlighted the issue in the UK context¹¹, demonstrating a positive linear relationship between neighbourhood deprivation and tobacco retail outlets (i.e. that less deprived areas have lower density of tobacco retailers and therefore lower exposure to PoS tobacco displays). Evidence suggests that PoS tobacco displays stimulate tobacco purchases¹² - including studies which specifically examine the impact of PoS displays on unplanned purchases^{13,14}.

Three Australian studies found PoS exposure made it more difficult to quit, as well as stimulating tobacco purchases^{15,16,17}. A comparative study of Australia, Canada, the UK and US found that implementing PoS tobacco display bans resulted in lower exposure to tobacco marketing and less frequent impulse-purchasing of cigarettes¹⁸. The systematic review¹⁹ found evidence that images of tobacco packs elicit cravings for cigarettes among smokers and can lead to impulse purchasing and urges to start smoking amongst recent ex-smokers. The evidence-base for the removal of PoS displays, as its implementation is concluded across the UK, has continued to strengthen since the legislation was passed.

Impact on smoking initiation among young people

Evidence indicates that tobacco PoS displays are attractive to children and young people²⁰. In 2008, Hastings and colleagues published a review of the evidence relating to PoS display bans which concluded *'There is good evidence to support the imposition of controls which put tobacco completely out of sight at PoS'*²¹. Indeed, Hasting et al's 2008 review concludes that tobacco marketing at PoS is highly effective and that its role is *'instrumental in youth smoking'*²².

Studies from England²³, New Zealand²⁴, the US²⁵ and Norway²⁶ all reinforce the association between PoS displays and youth smoking. An evaluation of the PoS ban in Ireland found the law seemed to be effective at de-normalising smoking amongst children and youth²⁷.



Above: a tobacco display in a small shop prior to the covering of PoS displays on 6 April 2015 (Image credit: Nicolas Chinardet)

Economic and consumer impact

The Association of Convenience Stores – who have received financial contributions from the four largest tobacco companies in the UK^{28} - claimed that it would cost retailers £10,000 per store to comply with new PoS legislation in the UK and Ireland. This was an upward revision of their claim, less than a year before, that it would cost retailers between £1,850 and £5,000 to meet the requirements. In fact, the average cost of compliance in Ireland was just £300, with the tobacco industry actually paying for the conversions in most shops²⁹.

Studies from (Ontario) Canada³⁰, Ireland³¹, Norway³² and (Melbourne) Australia³³ have all found very high levels of retailer compliance once PoS display bans have been legislated. Similarly, a study of retailers who voluntarily removed tobacco displays from site in New Zealand, found that removing open tobacco displays did not *'impose a significant financial burden on retailers'*, and that participants *'did not incur high costs,'*³⁴. All this suggests that the disastrous effects of tobacco PoS removals, as predicted by opponents of the legislation, have not materialised. In January 2015, three months before the removal of PoS displays from small shops, a YouGov survey commissioned by CRUK found that 75% UK adults supported the removal of tobacco PoS displays³⁵.

A comprehensive strategy to address tobacco marketing

In March 2015, one month before PoS displays were removed from small shops across the UK, CRUK launched a new report: Closing the Doors on Tobacco Promotion. The report surveyed retailer preparations for implementation³⁶ using interview data with shopkeepers across London and Newcastle, assessing the views, preparedness and planned response to upcoming PoS regulations. In its key findings the report found that the vast majority of retailers were prepared for implementation, with 40% of retailers signalling a desire to reduce their

reliance on tobacco sales more generally; 94% of retailers acknowledged that they made little profit from selling tobacco.

The report also audited the display of electronic cigarettes (e-cigarettes) in these shops, finding that the most prominently displayed e-cigarette brands were owned by the tobacco industry. However there did not seem to be a coordinated approach between tobacco brands and the company's respective e-cigarette brands (i.e. tobacco PoS displays were not being systematically replaced with e-cigarette displays either by tobacco industry associated or independent e-cigarette brands).

In March 2015, MPs voted to introduce standardised tobacco packaging, with implementation set for 20 May 2016. The new laws, which will apply across all four nations of the UK, will require that all cigarettes and rolling tobacco products are sold in drab green packaging stripped of their novel marketing features, which evidence consistently demonstrates serves to reduce the appeal of tobacco products to young people; two-thirds of smokers start before the age of 18^{37,38}.

The tobacco industry has also made claims of increased product retrieval times, in their opposition to standardised packaging in Australia. However, an empirical study of retrieval times in small shops in Australia following the implementation of standardised packaging found that retrieval time returned to the baseline range 'by the second week of implementation, remaining so several months later'³⁹. This suggests that tobacco retailers quickly adapt to changes in legislation relating to the storage and display of tobacco products.

The removal of PoS displays, alongside the introduction of standardised packaging have different but complementary outcomes. Standardised packaging makes tobacco products less appealing and health warnings more prominent to children, while removing PoS displays diminishes the social norm of smoking among young people.

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